



# Senate of Maine

One Hundred and Thirty-First Legislature  
First Regular Session

Advance Journal and Calendar

**7th Legislative Day**

In Senate Chamber, Thursday, February 2, 2023.

Senate called to Order by President Troy D. Jackson of Aroostook County.

Prayer by Pastor Chris Grimbilas of New Life Baptist Church in Jay.

Pledge of Allegiance led by Senator Stacy Brenner of Cumberland County.

Reading of the Journal of Tuesday, January 31, 2023.

Doctor of the day, Kristen Mazoki, DO.

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**Troy D. Jackson**  
*President of the Senate*

**Darek M. Grant**  
*Secretary of the Senate*

**PAPERS FROM THE HOUSE**

**Non-Concurrent Matter**

(1-1) An Act to Amend Certain Laws Governing Pari-Mutuel Pools on Harness Racing  
(EMERGENCY)

S.P. 132 L.D. 311

In Senate, January 31, 2023, on motion by Senator **INGWERSEN** of York, **REFERRED** to the Committee on **VETERANS AND LEGAL AFFAIRS** and ordered printed.

Comes from the House, **REFERRED** to the Committee on **AGRICULTURE, CONSERVATION AND FORESTRY** in **NON-CONCURRENCE**.

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**Joint Orders**

Expressions of Legislative Sentiment recognizing:

(1-2) the Town of Milo, which is celebrating its Bicentennial. We extend our congratulations and best wishes;

HLS 27

(1-3) Jason Reynolds, of Winslow, a senior at Winslow High School and a player on the boys basketball team, who recently scored his 1,000th career point. We extend our congratulations and best wishes;

HLS 30

(1-4) Dave Ploch, of Old Town, the Old Town High School boys swimming and diving coach, who was named the 2021-22 Maine NFHS Boys Swimming and Diving Coach of the Year. We extend our congratulations and best wishes;

HLS 31

(1-5) Kevin Millington, of South Portland, the South Portland High School boys basketball coach, who was named the 2021-22 Maine NFHS Boys Basketball Coach of the Year and the 2021-22 Section I Boys Basketball Coach of the Year. We extend our congratulations and best wishes;

HLS 32

(1-6) Travis Magnusson, of Readfield, the Maranacook Community High School Girls Soccer Coach, who was named the 2021-22 Maine NFHS Girls Soccer Coach of the Year and the 2021-22 Section I Girls Soccer Coach of the Year. We extend our congratulations and best wishes;  
HLS 33

Come from the House, **READ** and **PASSED**.

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**Joint Resolutions**

(1-7) The following Joint Resolution:

H.P. 209

**JOINT RESOLUTION EXPRESSING THE MAINE STATE LEGISLATURE'S REGRET  
OVER THE DEATH OF CONNECTICUT STATE REPRESENTATIVE QUENTIN  
WILLIAMS**

WHEREAS, the Honorable Quentin Soldier Williams of Middletown, Connecticut, was a Connecticut State Representative serving the 100th House District; and

WHEREAS, Mr. Williams was a graduate of Bryant University and Villanova University and was a member of Alpha Phi Alpha, the oldest Black fraternity in America; and

WHEREAS, Mr. Williams first served in the Connecticut General Assembly during the 2019 session and was the first-ever Black State Representative for the City of Middletown; and

WHEREAS, Mr. Williams served as co-chair of the Aging Committee at the start of the 2021-22 session, later becoming a Housing Committee co-chair, and was slated to serve as head of the Labor and Public Employees Committee; and

WHEREAS, Mr. Williams had taken the Oath of Office for his 3rd consecutive term just before he was tragically killed in a wrong-way, head-on automobile crash after leaving the inaugural ball for Governor Ned Lamont; now, therefore, be it

RESOLVED: That We, the Members of the One Hundred and Thirty-first Legislature now assembled in the First Regular Session, on behalf of the people we represent, take this opportunity to express our deep regret over the sudden and tragic death of the Honorable Quentin Soldier Williams and the loss of his outstanding public service leadership to the Connecticut General Assembly and the people of Connecticut; and be it further

RESOLVED: That suitable copies of this resolution, duly authenticated by the Secretary of State, be transmitted to the family of the Honorable Quentin Soldier Williams and the Connecticut General Assembly.

Comes from the House, **READ** and **ADOPTED**.

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(1-8) The following Joint Resolution:

H.P. 224

**JOINT RESOLUTION RECOGNIZING THE MONTH OF JANUARY 2023 AS  
NATIONAL HUMAN TRAFFICKING PREVENTION MONTH**

WHEREAS, human trafficking is criminal recruiting, harboring, transporting, providing or obtaining a person for compelled labor or commercial sexual exploitation through the use of force, fraud or coercion, including but not limited to involuntary servitude, sex trafficking, debt bondage, domestic servitude and forced child labor, and can, but does not necessarily, include the physical transportation of a victim from one location to another; and

WHEREAS, human trafficking violates basic human rights, denies victims their personal freedom and knows no geographical boundaries; and

WHEREAS, traffickers target children and adults of all genders, both United States citizens and foreign nationals, isolate them from society and exploit them for personal and monetary gain; and

WHEREAS, victims of human trafficking suffer severe emotional, psychological and physical damage at the hands of their traffickers, who instill fear in their victims in order to keep them enslaved, resulting in complex post-traumatic stress disorder and increased rates of disease, drug addiction and other lifelong effects of trauma, and these experiences may require years of specialized health care and mental health services as part of a victim's recovery; and

WHEREAS, human trafficking is recognized as one of the fastest-growing criminal enterprises in the world, and the International Labour Organization estimates annual profits of \$75,000,000,000 from forced labor internationally; and

WHEREAS, the International Labour Organization estimates that 12% of persons in forced labor are children, and the National Center for Missing and Exploited Children estimated in 2022 that one out of every 6 endangered runaways in the United States reported to them was likely a child sex trafficking victim; and

WHEREAS, in a 2015 report commissioned by the Maine Coalition Against Sexual Assault, researchers found that between 200 and 300 people in Maine are victims of human trafficking each year; and

WHEREAS, the work of preventing and combating human trafficking and related crimes in Maine has been undertaken by invaluable organizations such as Survivor Speak USA, founded and led by the late Dianne "Dee" Clarke of Portland; and

WHEREAS, Survivor Speak USA is a Maine-based, survivor-led organization working to end sex trafficking and sexual exploitation through centering the experiences, healing, voices and leadership of survivors; and

WHEREAS, Dee Clarke, a survivor herself of sex trafficking and exploitation, devoted her life to ending sex trafficking by empowering survivors to create social and political change, including by leading the charge to pass LD 1455, An Act To Support Survivors of Sex Trafficking and Exploitation, which was signed into law June 21, 2021; and

WHEREAS, the State is committed to protecting the vulnerable and ending human trafficking through prevention, prosecution, education and awareness, including by amplifying the voices of survivors and those who work tirelessly at the grassroots level to combat it; now, therefore, be it

RESOLVED: That We, the Members of the One Hundred and Thirty-first Legislature now assembled in the First Regular Session, on behalf of the people we represent, take this opportunity to recognize the month of January 2023 as National Human Trafficking Prevention Month.

Comes from the House, **READ** and **ADOPTED**.

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**COMMUNICATIONS**

(2-1) The Following Communication:

S.C. 54

**THE STATE OF MAINE  
131<sup>ST</sup> LEGISLATURE  
AUGUSTA, MAINE**

January 31, 2023

Honorable Janet T. Mills  
Governor  
SHS 1, State House  
Augusta, Maine 04333

Dear Governor Mills:

On behalf of the 131<sup>st</sup> Maine Legislature, we would like to invite you to deliver your State of the Budget Address. At your direction, we will call for a Joint Convention of the Legislature on Tuesday, February 14, 2023, at 7:00 pm in the House Chamber.

We look forward to coordinating any details necessary to see that your Address is received by the Legislature.

Sincerely,

S/Troy D. Jackson  
President of the Senate

S/Rachel Talbot Ross  
Speaker of the House

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(2-2) The Following Communication:

S.C. 56

**STATE OF MAINE  
HOUSE OF REPRESENTATIVES  
SPEAKER'S OFFICE  
AUGUSTA, MAINE**

January 31, 2023

Honorable Darek M. Grant  
Secretary of the Senate  
3 State House Station  
Augusta, ME 04333-0003

Dear Secretary Grant,

Pursuant to my authority under Title 38, Chapter 3, Subchapter 2-B, §568-B, 1, F, of the Maine Revised Statutes, I have appointed Thomas Schwarm of Freeport to the Clean-up and Response Fund Review Board, effective immediately.

Please contact my office if you have any questions regarding this appointment.

Sincerely,

S/Rachel Talbot Ross  
Speaker of the House

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(2-3) The Following Communication:

S.C. 74

**STATE OF MAINE  
HOUSE OF REPRESENTATIVES  
SPEAKER'S OFFICE  
AUGUSTA, MAINE**

February 1, 2023

Honorable Darek Grant  
Secretary of the Senate  
#3 State House Station  
Augusta, ME 04333-0003

Dear Secretary Grant:

Pursuant to my authority under House Rule 201.1 (I) (a) and Joint Rule 371, I rescind the appointment of Representative Clinton E. Collamore Sr. of Waldoboro from the Joint Standing Committee on Inland Fisheries and Wildlife, effective immediately.

Should you have any questions regarding this matter, please do not hesitate to contact me.

Sincerely,

S/Rachel Talbot Ross  
Speaker of the House

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(2-4) The Following Communication:

S.C. 48

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

January 30, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Re: Appointment of Megan Garratt-Reed of South Thomaston as Director of the Office of Affordable Healthcare

Dear President Jackson:

This is to inform you that I am nominating Megan Garratt-Reed of South Thomaston for appointment as Director of the Office of Affordable Healthcare.

Pursuant to Title 5, MRSA §3122, this appointment is contingent on confirmation by the Maine Senate after review by the Joint Standing Committee on Health Coverage, Insurance and Financial Services.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-5) The Following Communication:

S.C. 49

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

January 30, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of The Honorable Ralph L. Tucker, Esquire of Brunswick to the Maine  
Unemployment Insurance Commission

Dear President Jackson:

I am nominating The Honorable Ralph L. Tucker, Esquire of Brunswick to the Maine  
Unemployment Insurance Commission as the neutral chair.

Pursuant to Title 26, MRSA §1081, this appointment is contingent on confirmation by the Maine  
Senate after review by the Joint Standing Committee on Labor and Housing.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-6) The Following Communication:

S.C. 50

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

January 30, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Reappointment of Blue Keim of Dixfield to the Finance Authority of Maine

Dear President Jackson:

I am nominating Blue Keim of Dixfield for reappointment to the Finance Authority of Maine.

Pursuant to Title 10, MRSA §965, this reappointment is contingent on the Maine State Senate's confirmation after review by the Joint Standing Committee on Innovation, Development, Economic Advancement and Business.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-7) The Following Communication:

S.C. 51

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

January 30, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of Carlos R. Mello of Camden as the Chief Executive Officer of the  
Finance Authority of Maine

Dear President Jackson:

I am nominating Carlos R. Mello of Camden for appointment as the Chief Executive Officer of  
the Finance Authority of Maine.

Pursuant to Title 10, MRSA §965, this appointment is contingent on the Maine State Senate's  
confirmation after review by the Joint Standing Committee on Innovation, Development,  
Economic Advancement and Business.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-8) The Following Communication:

S.C. 58

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

January 31, 2023

Honorable Troy Jackson  
President of the Senate  
3 State House Station,  
Augusta, Maine 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

I am honored to accept your invitation to deliver the State of the Budget Address before a Joint Convention of the Legislature on Tuesday, February 14, 2023 at 7:00 p.m.

From expanding health care, to strengthening our economy, to making education more affordable and accessible, we have made real and meaningful progress for Maine people, but there is more to do.

I strongly believe that if we want to build a stronger, more prosperous state where opportunity is available to all, then we must invest in our greatest asset: the people of Maine. That's what my budget proposal does. It proposes crucial investments in housing, child care, health care, education, and transportation infrastructure that will help us tackle the challenges we face and chart a course for success in the years to come.

I look forward to addressing the Legislature and to working closely with you to enact a budget that will improve the lives and livelihoods of Maine people.

Sincerely,

S/Janet T. Mills  
Governor

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(2-9) The Following Communication:

S.C. 64

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Reappointment of The Honorable Paul A. Fritzsche as an Active Retired Justice of the  
Maine Superior Court

Dear President Jackson:

I am nominating The Honorable Paul A. Fritzsche of Kennebunk for reappointment as an Active Retired Justice of the Maine Superior Court.

Pursuant to Title 4 MRSA §104, this reappointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-10) The Following Communication:

S.C. 65

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of The Honorable Barbara Raimondi as an Active Retired Judge of the  
Maine District Court

Dear President Jackson:

I am nominating The Honorable Barbara Raimondi of Brunswick for appointment as an Active Retired Judge of the Maine District Court.

Pursuant to Title 4 MRSA §157-B, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-11) The Following Communication:

S.C. 66

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, ME. 04333

RE: Appointment of The Honorable Patrick C. Larson as a Justice of the Maine Superior Court

Dear President Jackson:

I am nominating The Honorable Patrick C. Larson of Bangor for appointment as a Justice of the Maine Superior Court.

Pursuant to Article V, Part First, §8, of the Maine Constitution, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-12) The Following Communication:

S.C. 67

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, ME. 04333

RE: Appointment of The Honorable Wayne R. Douglas as a Justice of the Maine Supreme  
Judicial Court

Dear President Jackson:

I am nominating The Honorable Wayne R. Douglas of Ocean Park for appointment as a Justice of the Maine Supreme Judicial Court.

Pursuant to Article V, Part First, §8, of the Maine Constitution, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Thank you.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-13) The Following Communication:

S.C. 68

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Reappointment of The Honorable Jed J. French - Judge, Maine District Court

Dear President Jackson:

I am nominating The Honorable Jed J. French of Yarmouth for reappointment as a Judge of the Maine District Court.

Pursuant to Title 4 MRSA § 157, this reappointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-14) The Following Communication:

S.C. 69

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Reappointment of The Honorable Maria A. Woodman - Judge, Maine District Court

Dear President Jackson:

I am nominating The Honorable Maria A. Woodman of Monmouth for reappointment as a Judge of the Maine District Court.

Pursuant to Title 4 MRSA § 157, this reappointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-15) The Following Communication:

S.C. 70

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Reappointment of The Honorable Michael P. Roberts - Judge, Maine District Court

Dear President Jackson:

I am nominating The Honorable Michael P. Roberts of Bangor for reappointment as a Judge of the Maine District Court.

Pursuant to Title 4 MRSA § 157, this reappointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-16) The Following Communication:

S.C. 71

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of Phillip G. Mohlar, Esq. - Judge, Maine District Court

Dear President Jackson:

I am nominating Phillip G. Mohlar, Esq. of Readfield for appointment as a Judge of the Maine District Court, and to succeed Judge Charles F. Budd, Jr., whose term expires on February 2, 2023.

Pursuant to Title 4 MRSA § 157, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-17) The Following Communication:

S.C. 72

**STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE**

February 1, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of Tracy J. Gorham, Esq. - Judge, Maine District Court

Dear President Jackson:

I am nominating Tracy J. Gorham, Esq. of South Portland for appointment as a Judge of the Maine District Court.

Pursuant to Title 4 MRSA § 157, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Judiciary.

Very truly yours,

S/Janet T. Mills  
Governor

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(2-18) The Following Communication:

S.C. 57

**STATE OF MAINE  
DEPARTMENT OF PUBLIC SAFETY**

January 31, 2023

The Honorable Troy Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Appointment of William G. Ross of Cumberland to Chief of the Maine State Police

Dear President Jackson:

This is to inform you that with the advice and consent of the Governor, I am nominating William G. Ross of Cumberland to Chief of the Maine State Police.

Pursuant to Title 25-A, MRSA §1501, this appointment is contingent on confirmation by the Maine State Senate after review by the Joint Standing Committee on Criminal Justice and Public Safety.

Thank you.

Very truly yours,

S/Michael Sauschuck  
Commissioner, Maine Department of Public Safety

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(2-19) The Following Communication:

S.C. 52

**SUNRISE COUNTY ECONOMIC COUNCIL**

January 25, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, ME 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, ME 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to MRSA Title 5, Chapter 383, Article 2-A, Section 13083-F, the Sunrise County Economic Council (SCEC) is pleased to submit the 2021-2022 Annual Report to the Legislature on behalf of the Washington County Development Authority (WCDA).

SCEC is a private, nonprofit, federally recognized economic development organization which works to create jobs and prosperity in Washington County. We provide staff support for the WCDA and are partnering with the Authority in its effort to redevelop the former U.S. Navy base in Cutler.

The WCDA continued its incremental work to restore the form the former Cutler Naval Base to productive use.

As indicated in the enclosed report, the WCDA procured GR Roofing LLC to replace the roof on the Base's Chapel Shop and Workshop. Seavee & Mahar Engineering were procured to take samples for hazardous materials for the DEP and EPA. WCDA did not make any significant contributions or changes to policies and procedures in the past year.

Sincerely,

S/Charles J. Rudelitch, Esq.  
Executive Director

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(2-20) The Following Communication:

S.C. 53

**NORTHERN NEW ENGLAND  
PASSENGER RAIL AUTHORITY**

January 27, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A., Section 12023, please consider this the letter of transmittal for the required report from the Northern New England Passenger Rail Authority due by February 1, 2023.

Please contact me if you have any questions or need additional information.

Thank you.

Sincerely,

S/Mr. James Cohen  
Chairman

S/Ms. Patricia Quinn  
Executive Director

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(2-21) The Following Communication:

S.C. 55

**MAINE PORT AUTHORITY**

January 30, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A., Section 12023, please consider this the letter of transmittal for the required FY 2022 report from the Maine Port Authority due by February 1, 2023.

Please contact me if you have any questions or need additional information.

Thank you.

Sincerely,

S/Matthew Burns,  
Executive Director

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(2-22) The Following Communication:

S.C. 59

**STATE OF MAINE  
WORKERS' COMPENSATION BOARD**

January 31, 2023

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

RE: Annual Report of the Workers' Compensation Board Pursuant to 5 M.R.S.A. §12023(2)

Dear Speaker Talbot Ross and President Jackson:

Pursuant to 5 M.R.S.A., §12023, please consider this the transmittal letter for the required report from the Workers' Compensation Board due by February 1, 2023.

Please contact me if you have any questions or need additional information.

Sincerely,

S/John C. Rohde  
Executive Director

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(2-23) The Following Communication:

S.C. 60

**MAINE TURNPIKE AUTHORITY**

January 30, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

*Re: An Act to Implement the Recommendations of the Office of Program Evaluation and Government Accountability and the Government Oversight Committee Regarding Quasi-Independent State Entities*

Dear Senate President Jackson,

Enclosed are the reports required under 5 M.R.S.A. §12023, due February 1, 2023. The reports include: a list of all procurements in 2022 exceeding \$10,000 for which competitive procurement was waived; a list of contributions made in 2022 that exceed \$1,000. Section 12023(2c) requires a description of changes to the written policies and procedures required by Section 12022. There were no changes to the policies and procedures required by this section in 2022, therefore, there is nothing to report.

In 2022, the Maine Turnpike Authority made over \$122 million in payments to approximately 700 vendors. The vast majority of these payments, approximately \$110 million, were for competitively bid products or services or were legally or legislatively required. The Authority sole-sourced approximately \$13.5 million in 2022. Most of these products or services were either proprietary in nature or were procured under long-term contracts. As these long-term contracts expire, the Authority will seek competitive bids.

Respectfully,

S/Peter Mills  
Executive Director

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(2-24) The Following Communication:

S.C. 61

**MAINE TECHNOLOGY INSTITUTE**

January 31, 2023

The Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

The Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A., Section 12023, please consider this the letter of transmittal for the required report from the Maine Technology Institute (MTI) due by February 1, 2023.

Please do not hesitate to contact me if you have any questions or need additional information.

Thank you.

Sincerely,

S/Brian Whitney  
President

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(2-25) The Following Communication:

S.C. 62

**FINANCE AUTHORITY OF MAINE  
94 STATE HOUSE STATION  
AUGUSTA, MAINE 04332**

February 1, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A. § 12023, please consider this the letter of transmittal for the required report from the Finance Authority of Maine due February 1, 2023.

Please contact me if you have any questions or need additional information.

Thank you.

Sincerely,

S/Carlos R. Mello  
Acting Chief Executive Officer

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(2-26) The Following Communication:

S.C. 63

**UNIVERSITY OF MAINE SYSTEM**

January 30, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Honorable Rachel Talbot-Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A., Section 12023, please consider this the letter of transmittal for the required report due by Feb. 1, 2023 from the University of Maine System (UMS) documenting our qualifying FY22 sole-source procurements and contributions.

UMS has an estimated \$1.5 billion annual total statewide economic impact, a \$7.50 return for every dollar of State appropriation, and supports nearly 20,000 campus and community jobs. In addition to student and visitor local spending of an estimated \$144 million annually, our System positively impacts the Maine economy by purchasing goods and services – \$86.7 million in FY22 alone – from Maine businesses or those that employ many Mainers.

As it conducts business, UMS is committed to ensuring the greatest value for tuition and taxpayers, and transparency and fairness for our vendors. While competitive procurement is our standard, there are legitimate and well-defined reasons allowed by State law and corresponding UMS policy for which the purchases listed in this report were waived from this process. For example, given its world-class research, economic development and commercialization activities that are of vital importance to our state and beyond, the R1 University of Maine has unique procurement needs, including for specialized equipment or services that may only be available from one vendor. We have sought to provide that importance context within this FY22 report, which reflects a 23% reduction from FY21 in the total value of System procurements for which the competitive process was waived.

If you need any additional information, please contact UMS Director of Government Relations Samantha Warren in my office at [samantha.warren@maine.edu](mailto:samantha.warren@maine.edu). Thank you for your ongoing interest and support of Maine's public universities.

Sincerely,

S/Dannel P. Malloy, Chancellor  
University of Maine System

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(2-27) The Following Communication:

S.C. 73

**MAINE STATE HOUSING AUTHORITY**

February 1, 2023

Honorable Troy D. Jackson  
President of the Senate  
3 State House Station  
Augusta, Maine 04333

Honorable Rachel Talbot Ross  
Speaker of the House  
2 State House Station  
Augusta, Maine 04333

Dear President Jackson and Speaker Talbot Ross:

Pursuant to 5 M.R.S.A., Section 12023, please consider this the letter of transmittal for the required report from the Maine State Housing Authority due by February 1, 2023.

Please contact me if you have any questions or need additional information.

Thank you.

Sincerely,

S/Daniel E. Brennan  
Director

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**SENATE PAPERS**

(3-1) Bill "An Act to Improve Harness Racing in Maine by Repealing the Law Governing Standardbred Horses Eligible for Registration"

S.P. 184 L.D. 403

Presented by Senator INGWERSEN of York.

Cosponsored by Representative HALL of Wilton and Senator: BLACK of Franklin.

Committee on **AGRICULTURE, CONSERVATION AND FORESTRY** suggested and ordered printed.

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(3-2) Bill "An Act to Authorize a General Fund Bond Issue for Research and Development and Commercialization"

S.P. 197 L.D. 416

Presented by Senator PIERCE of Cumberland.

Cosponsored by Representative MILLETT of Waterford and Senators: BLACK of Franklin, DAUGHTRY of Cumberland, STEWART of Aroostook, Representatives: BRENNAN of Portland, CLOUTIER of Lewiston, PERRY of Calais, TERRY of Gorham, ZAGER of Portland.

Committee on **APPROPRIATIONS AND FINANCIAL AFFAIRS** suggested and ordered printed.

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(3-3) Bill "An Act to Prevent False Reporting Leading to Evacuation, Shutdown or Lockdown"

S.P. 186 L.D. 405

Presented by Senator CARNEY of Cumberland.

Cosponsored by Representative DOUDERA of Camden and Senators: HARRINGTON of York, President JACKSON of Aroostook, LAWRENCE of York, LYFORD of Penobscot, RAFFERTY of York, Representatives: MATHIESON of Kittery, POIRIER of Skowhegan, ZAGER of Portland.

Committee on **CRIMINAL JUSTICE AND PUBLIC SAFETY** suggested and ordered printed.

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(3-4) Bill "An Act to Support Higher Education in Maine by Providing Funds to Maine's Community Colleges"

S.P. 202 L.D. 447

Presented by Senator DAUGHTRY of Cumberland.

Cosponsored by Senators: LIBBY of Cumberland, PIERCE of Cumberland, RAFFERTY of York, Representatives: BRENNAN of Portland, DODGE of Belfast.

Committee on **EDUCATION AND CULTURAL AFFAIRS** suggested and ordered printed.

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(3-5) Bill "An Act to Fully Engage the Efficiency Maine Trust in Mitigating Climate Change by Creating Electrification Programs"

S.P. 193 L.D. 412

Presented by Senator GROHOSKI of Hancock.

(3-6) Bill "An Act to Clarify the Provision of Notice of Proposed Rate Increases to Public Utility Customers"

S.P. 195 L.D. 414

Presented by Senator LAWRENCE of York.

(3-7) Bill "An Act to Facilitate Net Energy Billing"

S.P. 198 L.D. 417

Presented by Senator VITELLI of Sagadahoc.

Cosponsored by Representative ZEIGLER of Montville.

Committee on **ENERGY, UTILITIES AND TECHNOLOGY** suggested and ordered printed.

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(3-8) Resolve, Directing the Department of Environmental Protection to Examine Setback Requirements for Outdoor Wood Boilers

S.P. 181 L.D. 400

Presented by Senator BLACK of Franklin.

Cosponsored by Representative JACKSON of Oxford and Senators: HICKMAN of Kennebec, INGWERSEN of York, Representatives: CRAY of Palmyra, HALL of Wilton, LANDRY of Farmington, PLUECKER of Warren, WOODSOME of Waterboro.

Committee on **ENVIRONMENT AND NATURAL RESOURCES** suggested and ordered printed.

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(3-9) Resolve, Directing the Department of Health and Human Services to Apply for a Waiver from the Federal Government for the Medicaid Limitation on Payment to a Facility with More Than 16 Inpatient Beds for Psychiatric Treatment

S.P. 200 L.D. 445

Presented by Senator BALDACCI of Penobscot.

(3-10) Resolve, to Update Allowable Limits on Mortuary Trusts for the Purposes of MaineCare Eligibility

S.P. 201 L.D. 446

Presented by Senator BALDACCI of Penobscot.

Committee on **HEALTH AND HUMAN SERVICES** suggested and ordered printed.

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(3-11) Bill "An Act to Prevent Subscribers from Being Overcharged for Health Insurance Premiums"

S.P. 192 L.D. 411

Presented by Senator GROHOSKI of Hancock.

(3-12) Bill "An Act to Designate First Responders and Other Public Safety Professionals as a Special Risk Population for the Purposes of Improving Insurance Coverage for the Effects of Trauma"

S.P. 199 L.D. 444

Presented by Senator BAILEY of York.

Cosponsored by Representative COPELAND of Saco and Senator: RENY of Lincoln, Representatives: ARFORD of Brunswick, CLUCHEY of Bowdoinham, MASTRACCIO of Sanford, MATHIESON of Kittery, NUTTING of Oakland.

Committee on **HEALTH COVERAGE, INSURANCE AND FINANCIAL SERVICES** suggested and ordered printed.

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(3-13) Bill "An Act to Improve Transportation in Maine"

S.P. 182 L.D. 401

Presented by Senator CHIPMAN of Cumberland.

(3-14) Bill "An Act to Change Maine's Transportation Laws"

S.P. 183 L.D. 402

Presented by Senator CHIPMAN of Cumberland.

(3-15) Resolve, to Direct the Department of Transportation to Implement the Recommendations of the Mountain Division Rail Use Advisory Council

S.P. 185 L.D. 404

Presented by Senator BENNETT of Oxford.

Submitted by the Department of Transportation pursuant to Joint Rule 204.

(3-16) Bill "An Act to Expand Passenger Rail Service"

S.P. 187 L.D. 406

Presented by Senator CHIPMAN of Cumberland.

Cosponsored by Representative WILLIAMS of Bar Harbor and Representative: O'CONNELL of Brewer.

(3-17) Bill "An Act to Support Recreational Trails"

S.P. 188 L.D. 407

Presented by Senator CHIPMAN of Cumberland.

Cosponsored by Representatives: ANKELES of Brunswick, O'CONNELL of Brewer.

(3-18) Bill "An Act to Expand Bus Service"

S.P. 189 L.D. 408

Presented by Senator CHIPMAN of Cumberland.

Cosponsored by Representative WILLIAMS of Bar Harbor and Representative: O'CONNELL of Brewer.

(3-19) Bill "An Act to Improve Pedestrian Safety"

S.P. 190 L.D. 409

Presented by Senator CHIPMAN of Cumberland.

Cosponsored by Representative WILLIAMS of Bar Harbor and Representative: O'CONNELL of Brewer.

(3-20) Bill "An Act to Require the Department of Transportation to Upgrade Route 1 from Fort Kent to Van Buren"

S.P. 194 L.D. 413

Presented by President JACKSON of Aroostook.

Cosponsored by Representative ALBERT of Madawaska and Senators: CHIPMAN of Cumberland, NANGLE of Cumberland, Representative: WILLIAMS of Bar Harbor.

Committee on **TRANSPORTATION** suggested and ordered printed.

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(3-21) Bill "An Act Regarding the Nuisance of Cannabis Plants and Smoke in Residential Areas"

S.P. 191 L.D. 410

Presented by Senator FARRIN of Somerset.  
Cosponsored by Representative CYRWAY of Albion.

(3-22) Bill "An Act to Allow Nonalcoholic Sparkling Cider to Be Sold in Maine"

S.P. 196 L.D. 415

Presented by Senator POULIOT of Kennebec.  
Cosponsored by Representative PLUECKER of Warren and Senators: BLACK of Franklin, TIMBERLAKE of Androscoggin, Representative: CRAY of Palmyra.

Committee on **VETERANS AND LEGAL AFFAIRS** suggested and ordered printed.

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## ORDERS

### Joint Orders

Expressions of Legislative Sentiment recognizing:

(4-1) Walker Oliver, of Hodgdon, a student at Hodgdon High School and a member of the boys basketball team, who recently scored his 1,000th career point. We extend our congratulations and best wishes;

SLS 81

Sponsored by Senator STEWART of Aroostook.  
Cosponsored by Representative: QUINT of Hodgdon.

(4-2) Bruce Galouch, of Belgrade, Assistant Chief of the Belgrade Fire and Rescue Department, who was named Firefighter of the Year. We extend our congratulations and best wishes;

SLS 82

Sponsored by Senator POULIOT of Kennebec.  
Cosponsored by Representative: NEWMAN of Belgrade.

(4-3) Lisa Day, of Belgrade, on her retirement from the Belgrade Fire and Rescue Department after 30 years of dedicated service, including service as Rescue Chief. We extend our congratulations and best wishes;

SLS 83

Sponsored by Senator POULIOT of Kennebec.  
Cosponsored by Representative: NEWMAN of Belgrade.

(4-4) Steve Smith, of New Sharon, a lieutenant of the Belgrade Fire and Rescue Department, who was named Rescue Person of the Year. We extend our congratulations and best wishes;

SLS 84

Sponsored by Senator POULIOT of Kennebec.  
Cosponsored by Senator: BLACK of Franklin, Representative: NEWMAN of Belgrade.

(4-5) William Pulsifer, of Belgrade, Deputy Chief of the Belgrade Fire and Rescue Department, who was presented with the Distinguished Service Award in recognition of his 70 years of public service. We extend our congratulations and best wishes;

SLS 85

Sponsored by Senator POULIOT of Kennebec.  
Cosponsored by Representative: NEWMAN of Belgrade.

(4-6) American Awards, of Augusta, which has received the President's Circle Award from the Kennebec Valley Chamber of Commerce. We extend our congratulations and best wishes;

SLS 86

Sponsored by Senator POULIOT of Kennebec.  
Cosponsored by Representatives: BRIDGEO of Augusta, LaROCHELLE of Augusta.

(4-7) Gene and Nancy Daigle, of Lincoln, who celebrated their 50th Wedding Anniversary on December 24, 2022. We extend our congratulations and best wishes;

SLS 87

Sponsored by Senator TIPPING of Penobscot.  
Cosponsored by Representative: GIFFORD of Lincoln.

(4-8) Richard Bruns, of Bangor, who has been named the American Chiropractor of the Year by the National Chiropractic Association. We extend our congratulations and best wishes;

SLS 88

Sponsored by Senator BALDACCI of Penobscot.

Cosponsored by Representatives: PERRY of Bangor, RANA of Bangor, ROEDER of Bangor, SUPICA of Bangor.

(4-9) the Town of Skowhegan, which is celebrating its Bicentennial. For thousands of years before the first settlers of European extraction arrived at Skowhegan Island, the area was used by Native Americans, who called the place Skowhegan, an important stop on their annual migrations to and from northern hunting grounds and coastal areas. The first European settlers, a small group of pioneers from Massachusetts, arrived two miles south of the Great Eddy in the spring of 1771. Skowhegan was originally part of Old Canaan, which was incorporated on June 18, 1788 as Maine's 57th town. On February 5, 1823, the Town of Milburn separated from Canaan, and Milburn's name was changed to Skowhegan in March 1836. On February 19, 1861, the Town of Bloomfield became part of Skowhegan. On the occasion of their celebration of the town's 200th Anniversary, we extend to the citizens of Skowhegan our congratulations and best wishes;

SLS 89

Sponsored by Senator FARRIN of Somerset.

Cosponsored by Representative: POIRIER of Skowhegan.

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**ORDERS OF THE DAY**

**Unfinished Business**

The following matters in the consideration of which the Senate was engaged at the time of Adjournment have preference in the Orders of the Day and continue with such preference until disposed of as provided by Senate Rule 516.

**1.**

**Tabled and Later Assigned**

Bill "An Act to Provide Funding for Winter Emergency Energy Relief and to Finalize the COVID Pandemic Relief Payment Program" (EMERGENCY)

S.P. 8 L.D. 1

Tabled - January 17, 2023 by Senator **VITELLI** of Sagadahoc

Pending - **FURTHER CONSIDERATION**

(In Senate, December 7, 2022, **FAILED ENACTMENT** in **NON-CONCURRENCE**.)

(In House, Bill and accompanying papers **INDEFINITELY POSTPONED** in **NON-CONCURRENCE**.)

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**2.**

**Tabled and Later Assigned**

JOINT ORDER - Expression of Legislative Sentiment Recognizing Danielle Emerson, of Biddeford

SLS 65

Tabled - January 24, 2023 by Senator **INGWERSEN** of York

Pending - **PASSAGE**

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3.

**Tabled and Later Assigned**

Bill "An Act to Address Certain Local Zoning Ordinances"

S.P. 178 L.D. 371

Tabled - January 31, 2023 by Senator **PIERCE** of Cumberland

Pending - **REFERENCE**

(Joint Select Committee on **HOUSING** suggested and ordered printed.)

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4.

**Tabled and Later Assigned**

JOINT ORDER - Expression of Legislative Sentiment Recognizing Jules Vazquez, of South Portland

SLS 72

Tabled - January 31, 2023 by Senator **CARNEY** of Cumberland

Pending - **PASSAGE**

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5.

**Tabled and Later Assigned**

JOINT ORDER - Expression of Legislative Sentiment Recognizing Zackery Ellis, of Farmingdale

SLS 73

Tabled - January 31, 2023 by Senator **HICKMAN** of Kennebec

Pending - **PASSAGE**

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6.

**Tabled and Later Assigned**

JOINT ORDER - Expression of Legislative Sentiment Recognizing Corbin Eldridge, of Farmingdale

SLS 74

Tabled - January 31, 2023 by Senator **HICKMAN** of Kennebec

Pending - **PASSAGE**

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7.

**Tabled and Later Assigned**

JOINT ORDER - Expression of Legislative Sentiment Recognizing Zachary Truman, of Farmingdale

SLS 75

Tabled - January 31, 2023 by Senator **HICKMAN** of Kennebec

Pending - **PASSAGE**

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8.

**Tabled and Later Assigned**

JOINT RESOLUTION - RECOGNIZING APRIL 18, 2023 AS WORLD AMATEUR RADIO DAY

S.P. 98

Tabled - January 31, 2023 by Senator **MOORE** of Washington

Pending - **ADOPTION**

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9.

**Tabled and Later Assigned**

JOINT RESOLUTION - Memorializing Howard Vandersea, of Brunswick  
SLS 70

Tabled - January 31, 2023 by Senator **RAFFERTY** of York

Pending - **ADOPTION**

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10.

**Tabled and Later Assigned**

JOINT RESOLUTION - Memorializing Richard Amos "Dick" Heikkinen, of Kennebunk  
SLS 71

Tabled - January 31, 2023 by Senator **RAFFERTY** of York

Pending - **ADOPTION**

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